

A photograph of a suburban street scene. In the foreground, a paved sidewalk runs along a grassy curb. To the right, there is a bus stop shelter with a green roof and dark brown base. A utility pole with a yellow sign is visible near the shelter. In the background, a multi-lane road with traffic lights and several cars is visible, surrounded by lush green trees.

*Context Sensitive Solutions Workshop*

*Session 8*

John (Jack) Broz, P.E. HR Green

March 9-10, 2010

**A New Balance for Transportation Corridors**

**COMPLETE STREETS**

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## Session 8 Objectives

- What is a “Complete Street”
- How we have been designing streets?
- How we can design “Complete Streets”

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# A Complete Street?



**Safe access for all users of all ages and abilities** □  
motorists, transit users, pedestrians and bicyclists can  
move safely along and across complete streets.

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# Not a Complete Street



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# More of a Complete Street



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# Benefits of Complete Streets:

- Improved pedestrian, bicyclist, transit user & motorist safety
- Improved mobility and access for a large segment of the population that cannot or does not drive
- Improved public and environmental health
- Increased transportation capacity and modal options improve mobility and combat congestion
- Increased economic activity and property values
- Improved quality of life through more livable and sustainable transportation systems, communities, commerce, social interaction and growth



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## Mobility vs. Speed

- Speed: Measurement of how fast you are moving
- Mobility: Measuring if you are moving
  - Travel: Movement from point A to point B, (such as a trip to work)
  - Circulating: Movement around a community (stopping for gas, banking and groceries)
  - Access: Movement into a destination (You park, get off the bus or park your bicycle and walk into your destination)

# ∴ National Complete Streets Status

## 2000 US DOT Guidance:

*Bicycling and walking facilities will be incorporated into all transportation projects unless exceptional circumstances exist*



Few jurisdictions embrace or follow this guidance



# Complete Streets Status in Minnesota



- HF 3800 passed in May 2008
- Directs Transportation Commissioner to conduct feasibility study and cost/benefit analysis of adopting state-wide Complete Streets policy
- Report Recommended a State policy
- The Proposed State Policy are in current bills are H.F. 2801 and S.F. 2461
- The Commissioner has created a partnership with CS Stakeholders to identify process issues with implementation
- Hennepin County along with the City of Rochester adopted a policy in 2009

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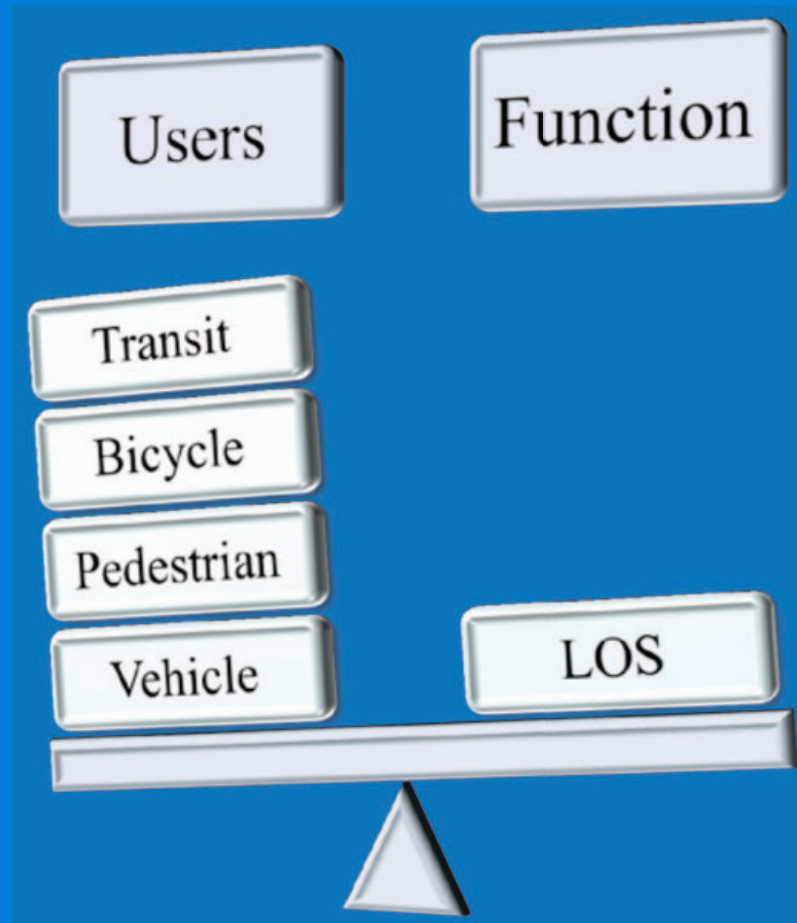
## Additional Resources

- McCann, Barbara. *Complete the Streets! Planning*. May 2005. pp. 18-23.
- LaPlante, John, P.E. and McCann, Barbara. *Complete Streets: We Can Get There from Here*. ITE Journal. May 2008. pp. 24-28.
- National Complete Streets Coalition. *Let's Complete America's Streets*. Available at <http://www.completethestreets.org/>

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# User Groups

- Pedestrians
- Bicyclists
- Vehicles
  - Trucks
  - Cars
  - Transit Vehicles
- Transit Users
- Parking



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# Vehicle Level of Service

## Design Year- "Daily Analysis, % Volume"



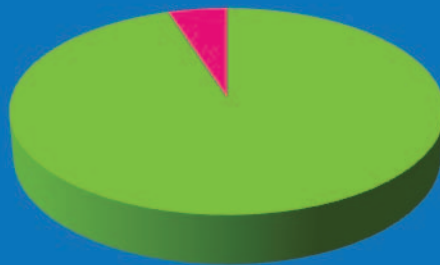
■ Off-Peak  
■ Peak Periods

## Design Year- "Weekly Analysis % Volume"



■ Off-Peak  
■ Peak Period

## Life Cycle- % Volume

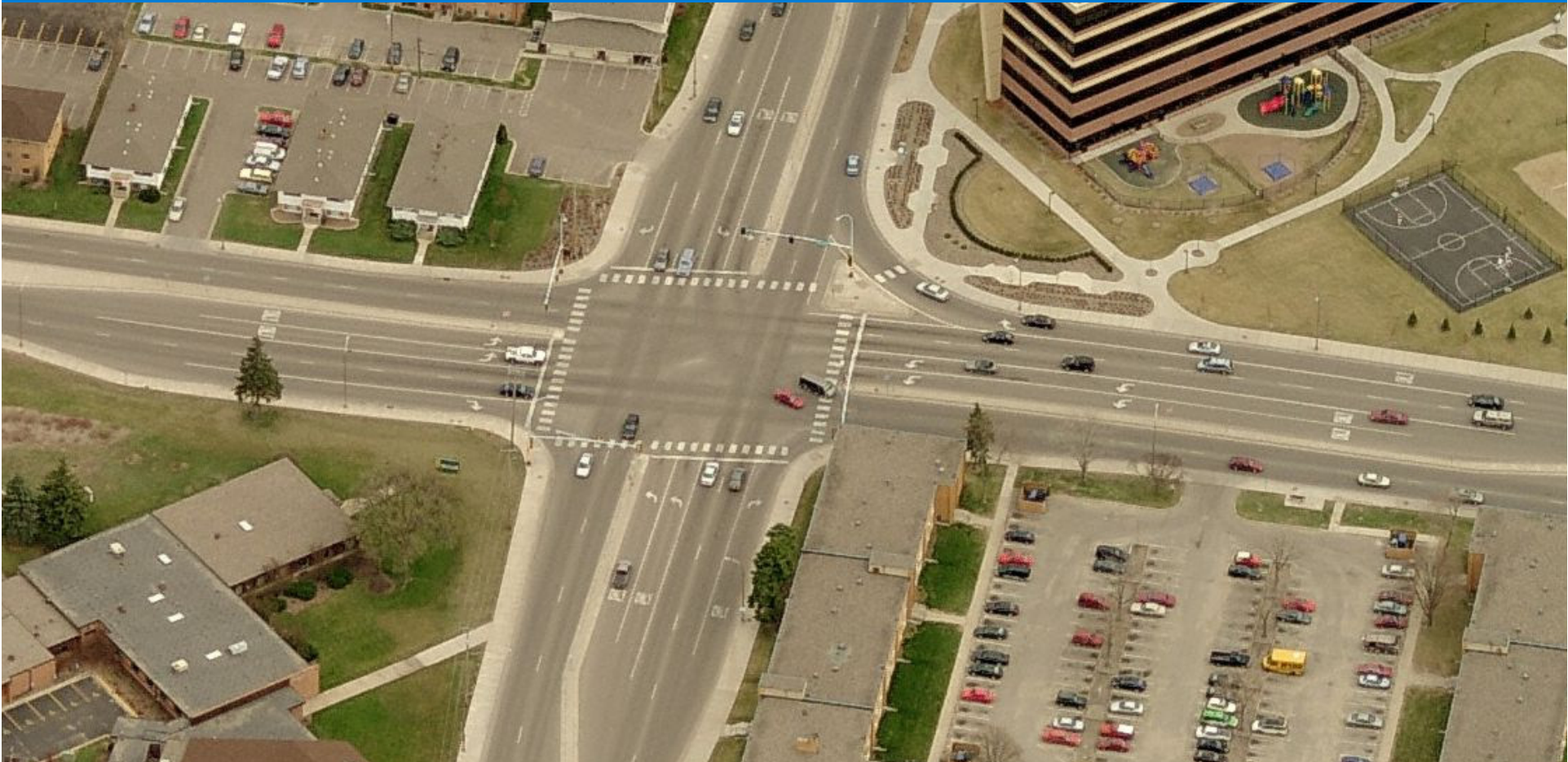


■ Non-Peak  
■ Peak Period

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# Peak Period Level of Service

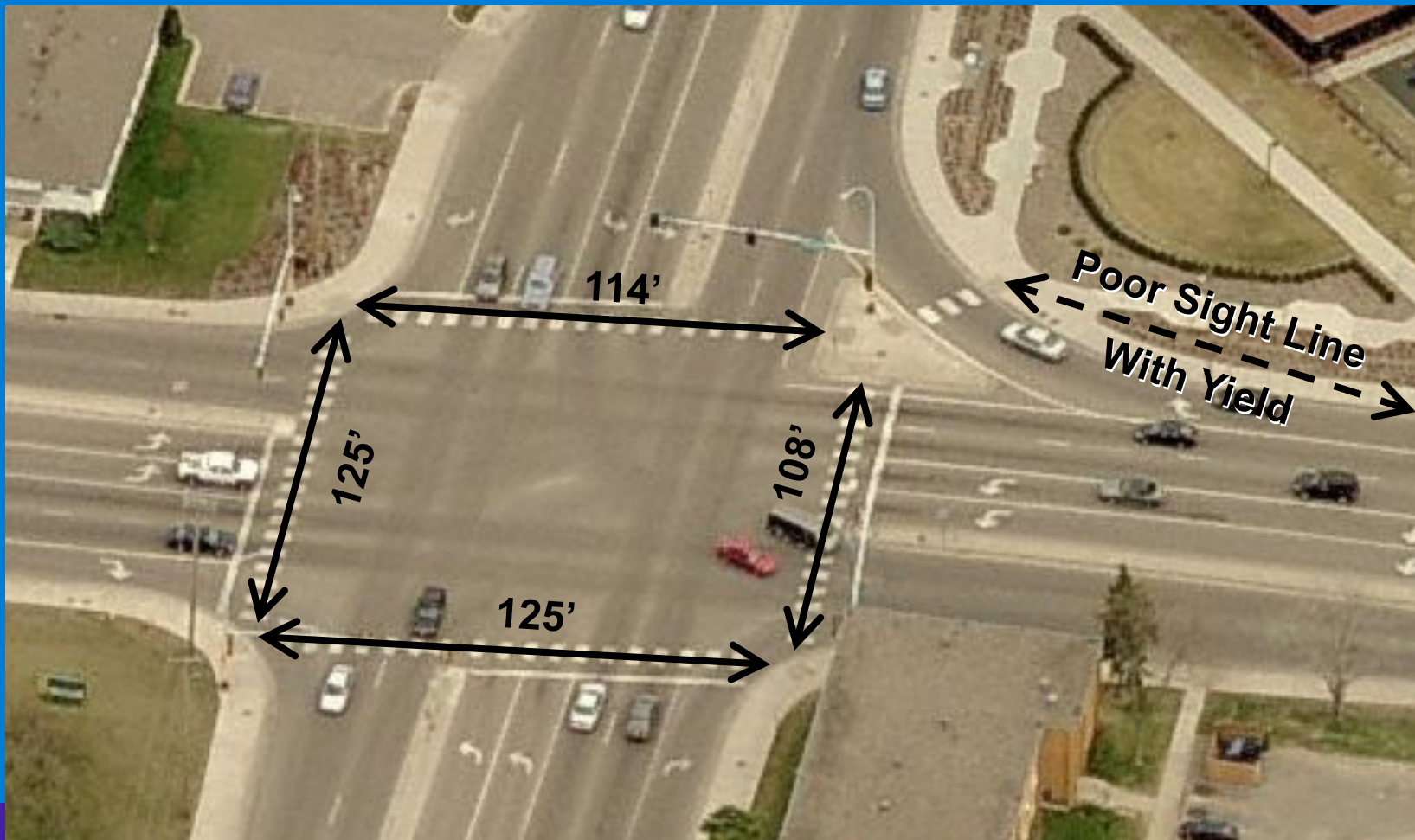
Results in “open streets” for non-peak periods.



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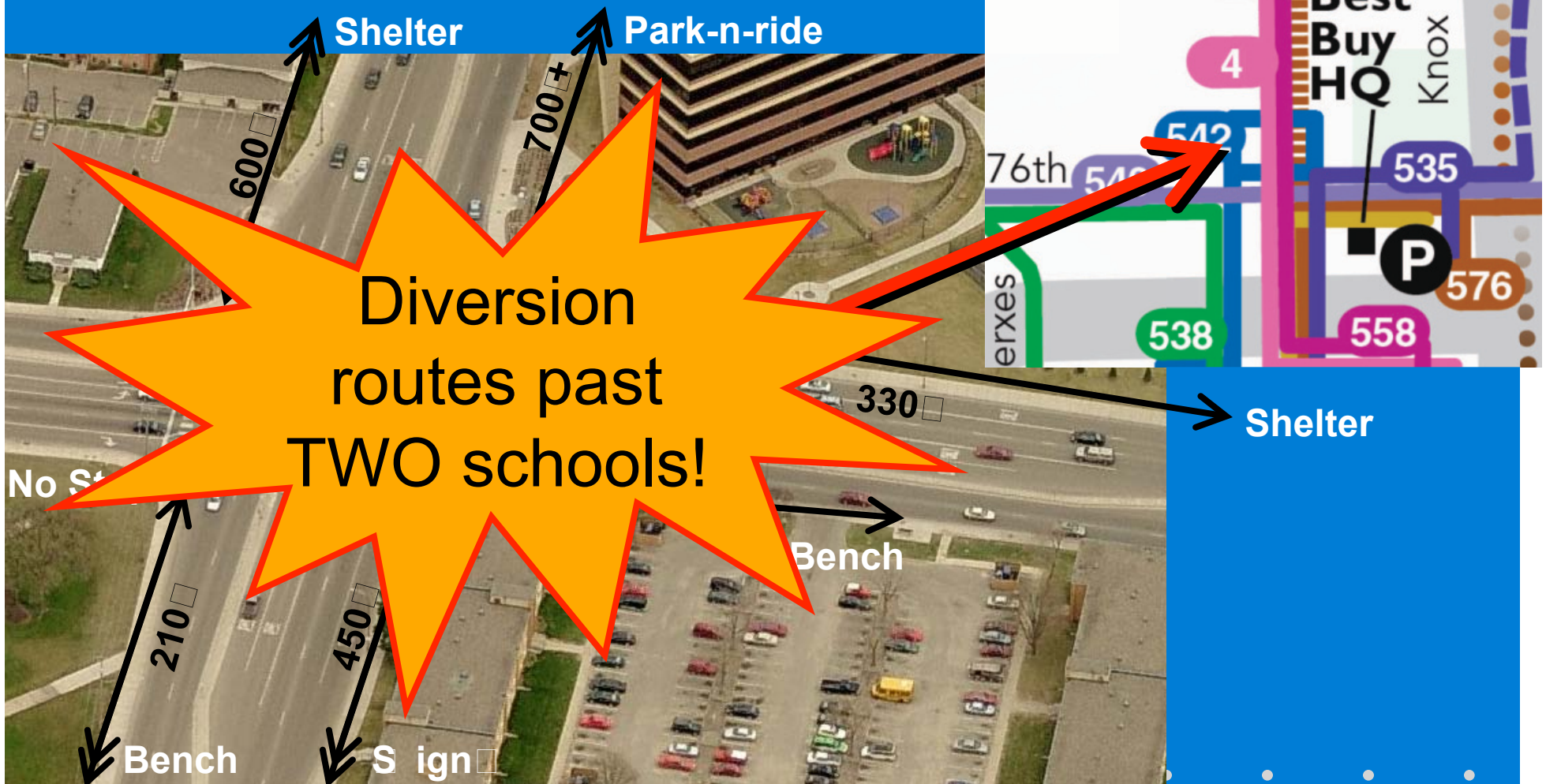
# Peak Period Level of Service

Results in poor pedestrian crossings.



# Peak Period Level of Service

Results in no room for bus stops.



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# Peak Period Level of Service

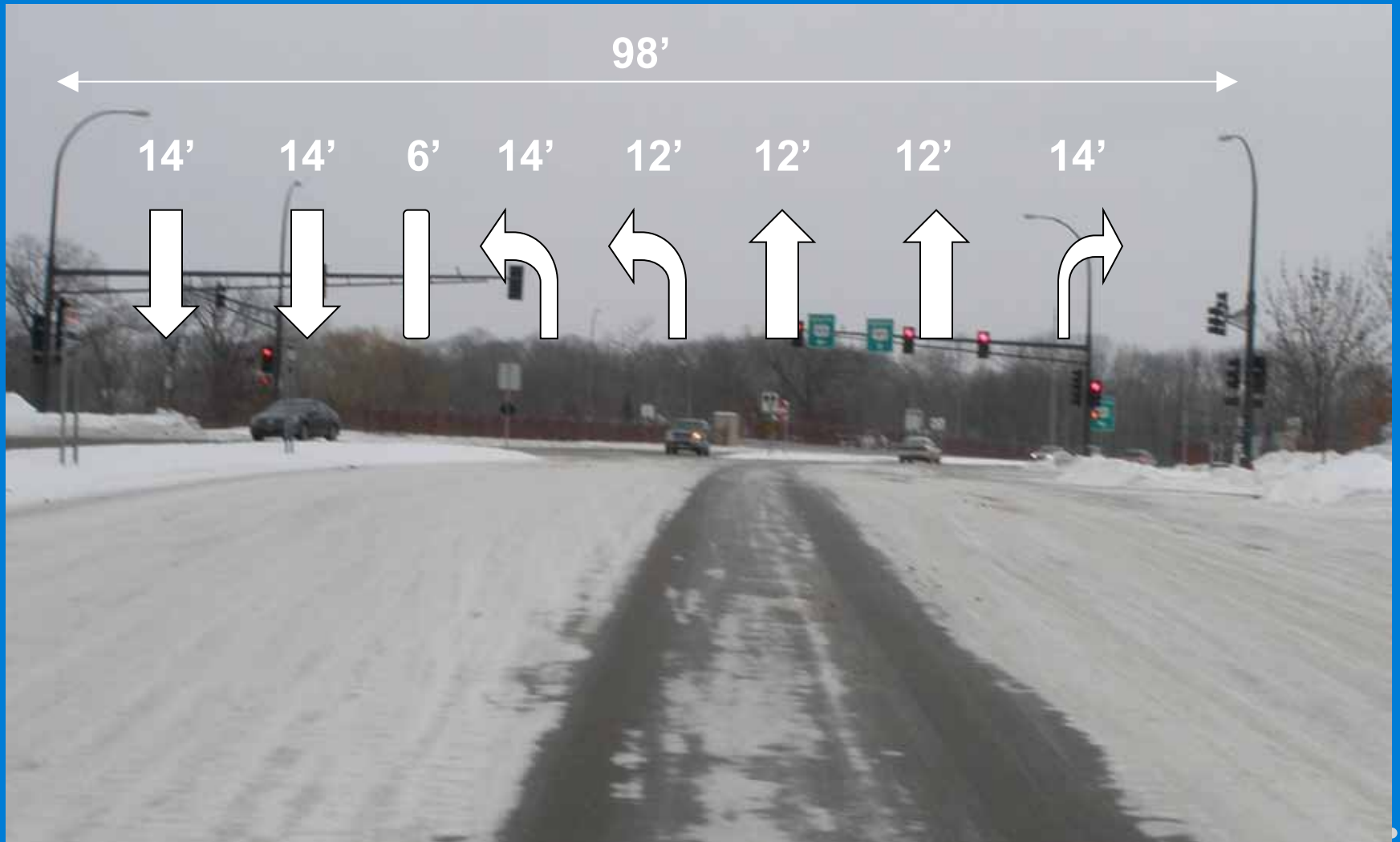
Results in no space allocated for bicycles.





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# Safety/Maintenance Concerns



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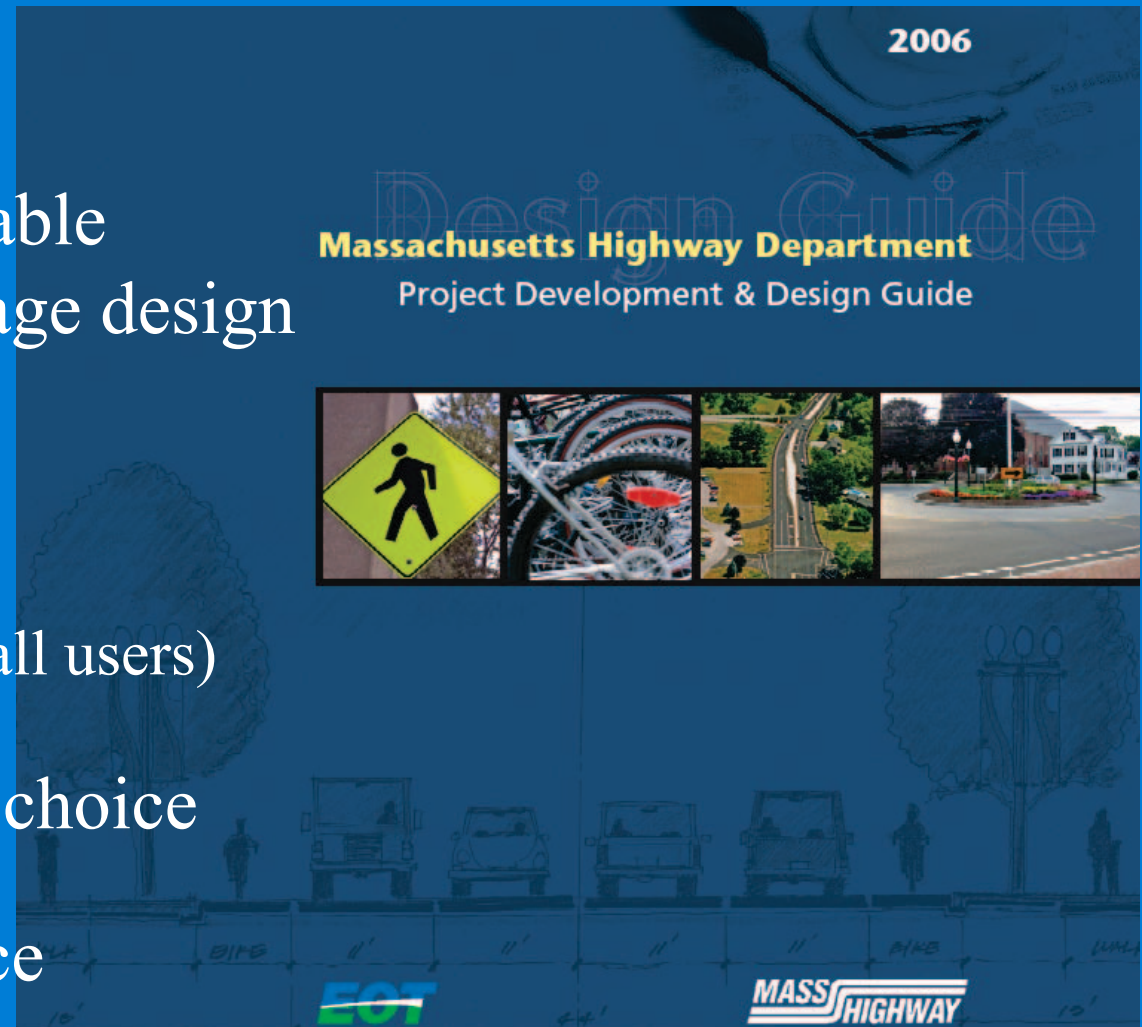
# Other modes are secondary



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# MassHighway Design Guide

- Design Guidance
- Ranges of Acceptable Criteria to encourage design flexibility
- Measurements of Effectiveness (for all users)
- Design Speed is a choice
- Allocation of Space



# Chapter 3: Enhancement -- Level of Service is one Measure of Effectiveness

## Transportation MOE's

*(for all users)*

- Condition of facilities
- Safety and comfort
- Mode choice
- Network connectivity
- User population
- Traditional LOS
  - Travel time
  - Congestion
  - Specific measures elsewhere

## "Other" MOE's

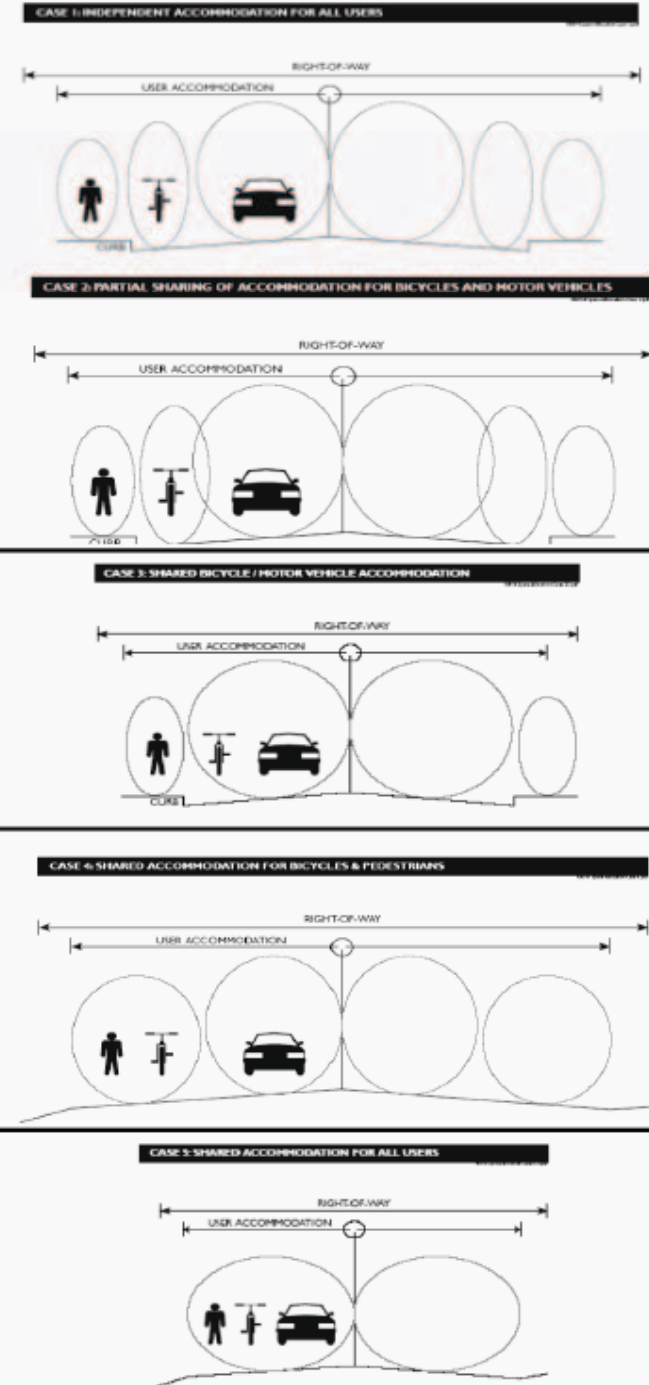
- Environment preservation
- Cultural resource preservation
- Community enhancement
- Economic development
- Aesthetics
- Environmental justice/equity
- Impact mitigation
  - Noise
  - Air Quality
  - Wildlife Habitat

# Chapter 3: Revised Design Speed Approach

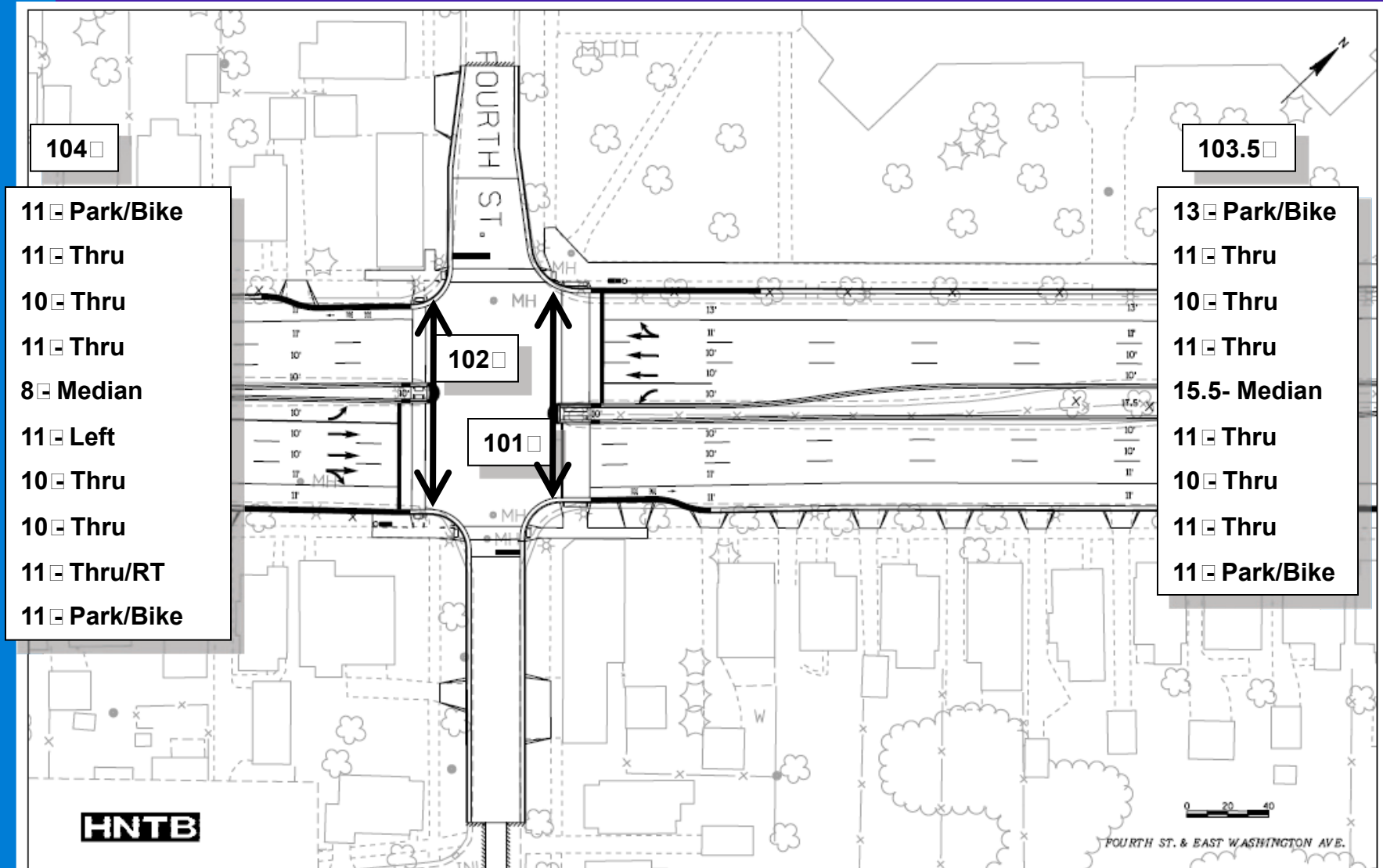
- Design speed is a choice
- Choice of design speed needs to consider:
  - *Roadway context*
  - *Implications for pedestrian and bicycle safety and comfort*
  - *Implications for regional mobility*
- To ensure safety, the choice of design speed needs to be informed by existing operating speed and the likelihood of change associated with the design
- Flexibility is provided to allow design speeds lower, the same, or higher than existing operating speeds, depending on the project's purpose

# Chapter 5 Cross-Section: Flexible Multimodal Accommodation Approaches

- Descriptions have been developed for the cases :
  - Case 1: Independent Accommodation
  - Case 2: Partial Bicycle/MV Sharing
  - Case 3: Bicycle/MV Sharing
  - Case 4: Pedestrian/Bicycle Sharing
  - Case 5: Shared by All Users



# Case Study: US 151, Madison WI



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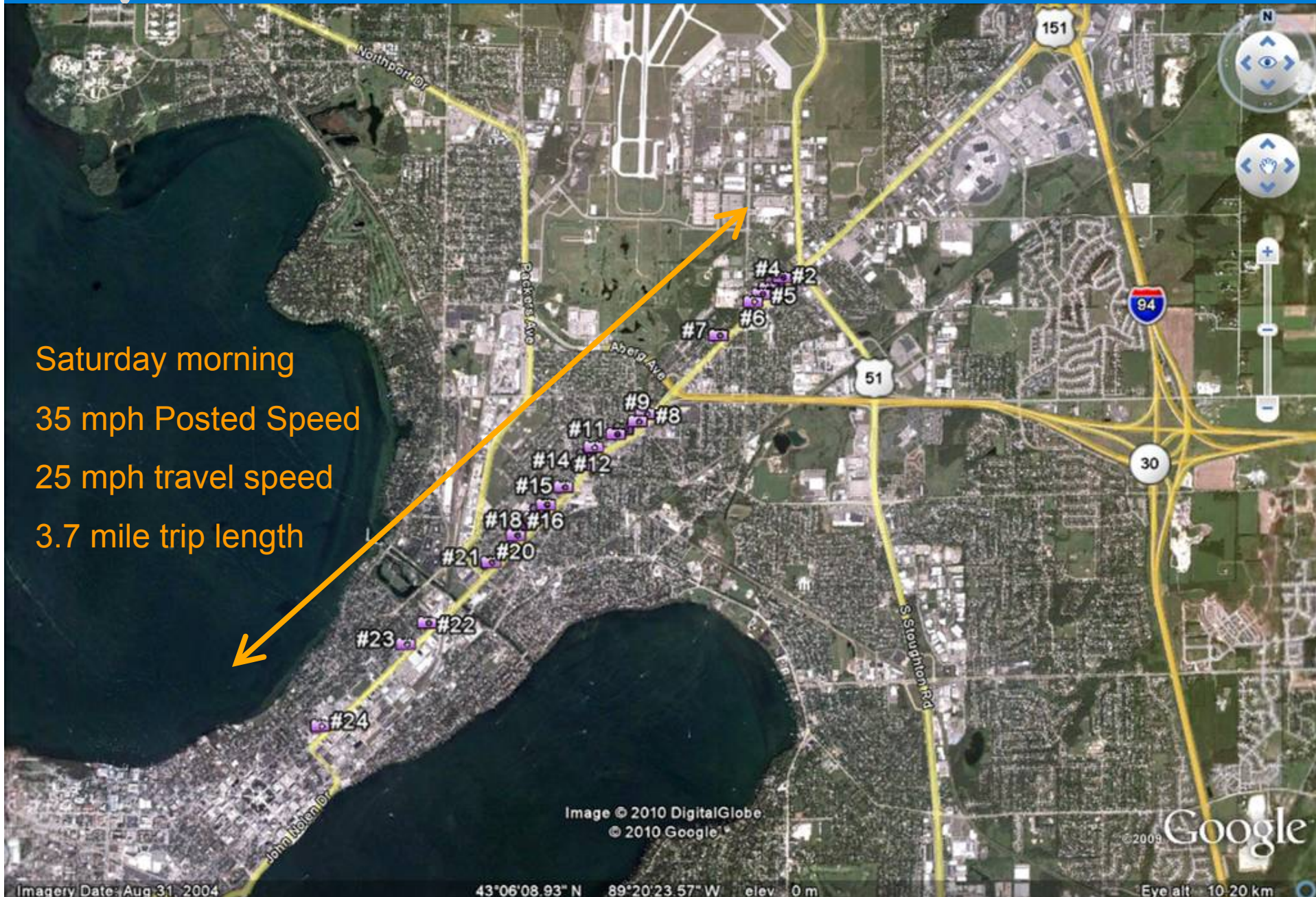
# Case Study: US 151, WI





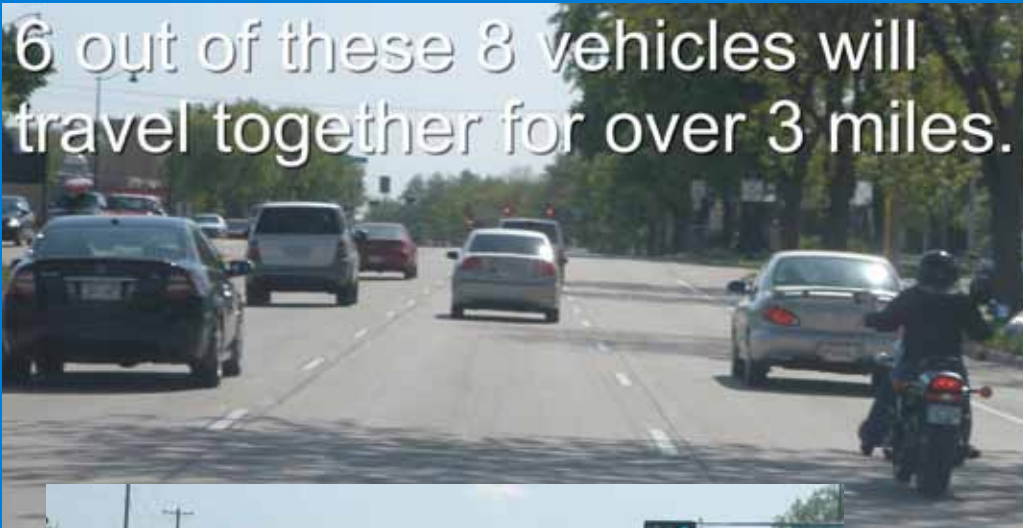
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Saturday morning  
35 mph Posted Speed  
25 mph travel speed  
3.7 mile trip length



6 out of these 8 vehicles will travel together for over 3 miles.













S 151 WI



# Complete Street Design Process



# Not all roads are the same

	Interstate	Rural Highway	Urban Arterial	Local Road
				
 	Peak Period LOS	Mobility	Mobility and Peak Period LOS	Local Access
	Overpass Crossings	Shoulder Operations	Sidewalks and Crosswalks	Sidewalks
	Shoulder Operations	Park-n-Ride Lots	Bus Shelter	Bus Stop
	Overpass Crossings	Shoulder Operations or Trail	On-Street Bike Lanes or Multi-Use Trail	Share the Road
  	Grade Separation	At- Grade or Grade Separation	At- Grade or Grade Separation	At- Grade

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# Bicyclist Characteristics



# Urban Bikeway Design

<b>Table 4-1: Bikeway Design Selection for Urban (Curb and Gutter) Cross Section - English Units</b>							
<b>Motor Vehicle ADT (2 Lane)</b>		<500	500-1,000	1,000-2,000	2,000-5,000	5,000-10,000	>10,000
<b>Motor Vehicle ADT (4 Lane)</b>		N/A	N/A	2,000-4,000	4,000-10,000	10,000-20,000	>20,000
<b>Motor Vehicle Speed</b>	25 mph	SL	WOL	WOL	WOL	BL = 5 ft	Not Applicable
	30 mph	SL with sign	WOL	BL = 5 ft	BL = 5 ft	BL = 6 ft	BL = 6 ft
	35 - 40 mph	WOL	BL = 5 ft	BL = 5 ft	BL = 6 ft	BL = 6 ft	BL = 6 ft or PS = 8 ft
	45 mph and greater	BL = 5 ft	BL = 5 ft	BL = 6 ft	BL = 6 ft	BL = 6 ft or PS = 8 ft	SUP or PS = 10 ft
BL = Bicycle Lane, SL = Shared Lane, WOL = Wide Outside Lane, SUP = Shared-Use Path, PS = Paved Shoulder							

Source: Mn/DOT Bikeway Facility Design Manual

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# Pedestrian Characteristics

- Pedestrians
- Pedestrians with Walking Difficulty
  - Older or children
  - Persons with disabilities
    - Physical:
      - Wheelchair (manual, motorized or scooters)
      - Walkers, Crutches or Canes
    - Visual:
      - Low Vision
      - Blind (cane or guide dog)
    - Hearing:

# Pedestrian Characteristics

- Mn/DOT's ADA Transition Plan

<http://www.dot.state.mn.us/ada/>

- PROWAG: Public Right-of Way Accessibility Guidelines
- Many challenging and conflicting details
  - Accessible push button criteria
  - Slopes and landing areas
  - APS: Audible Pedestrian Signal “noise”

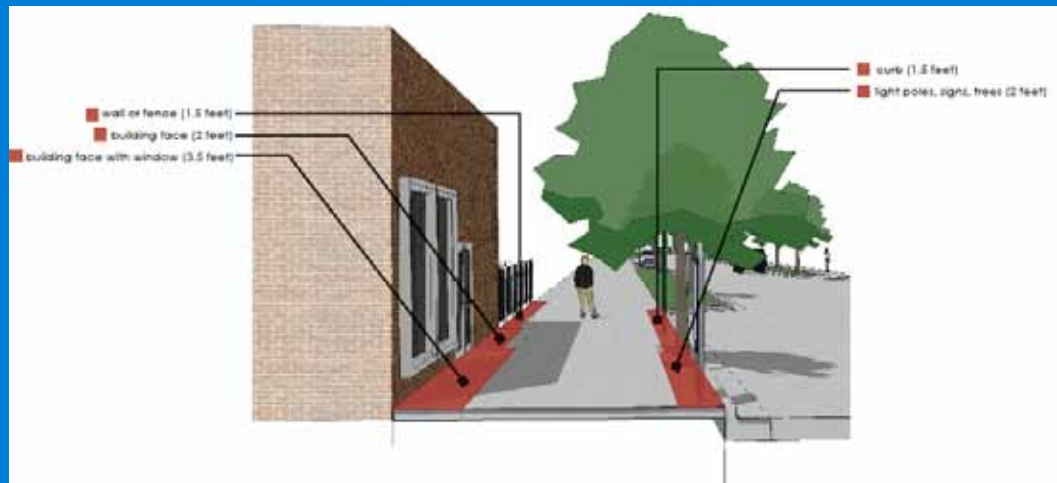
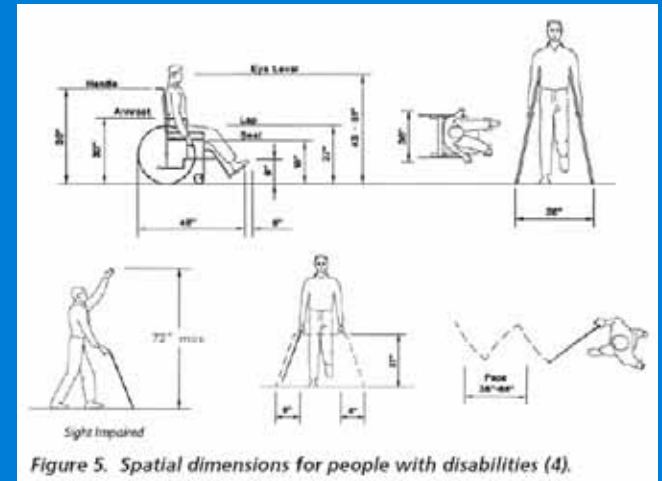




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# Pedestrian Design

- Pedestrian Crossing Time
- Pedestrian Waiting Time
- Poor/ Incomplete Sidewalks
- Safety
- Lighting



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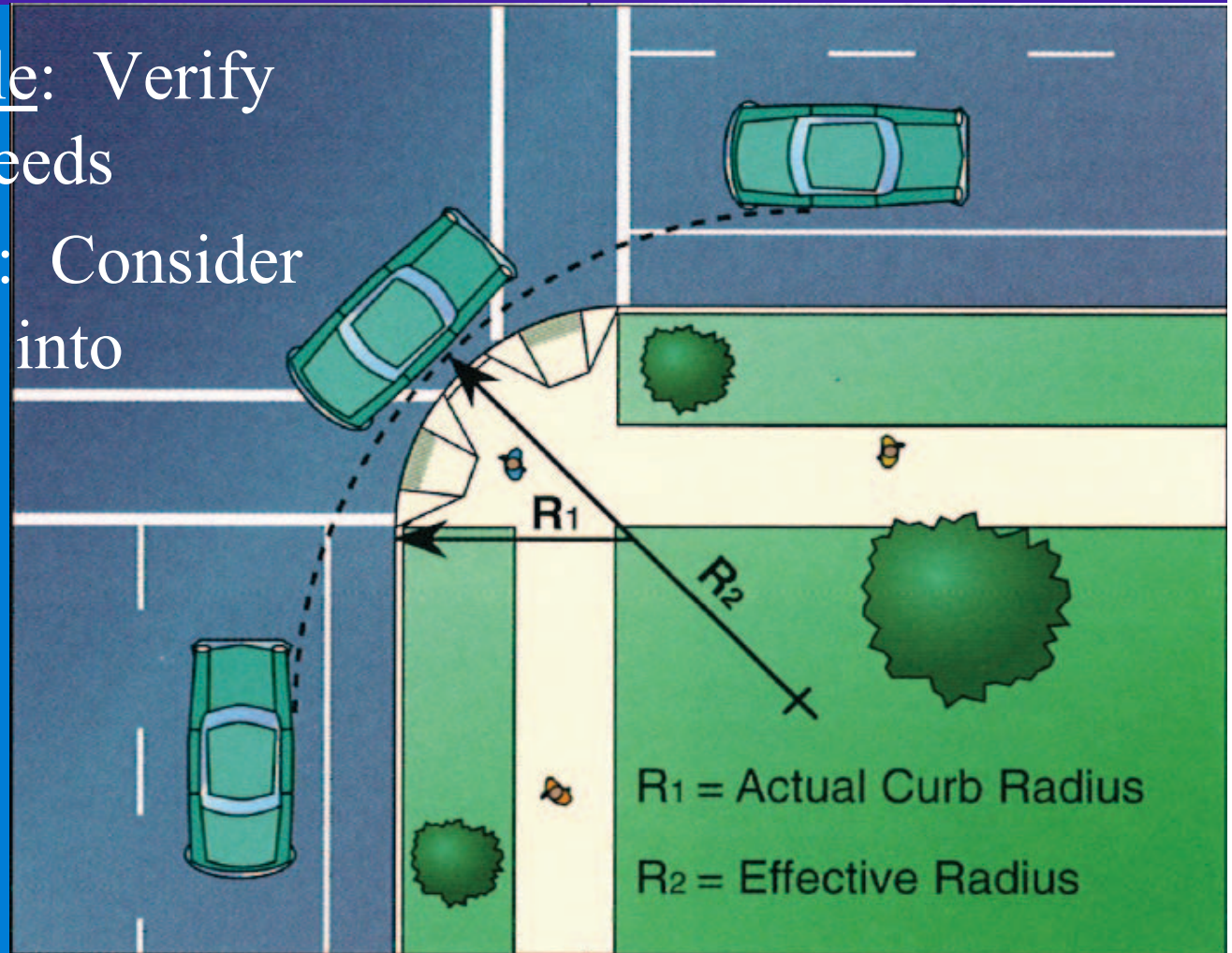
# Transit Design

- Frequency
- Access
- Safety
- Lighting
- Convenience
- Advantages



# Intersection Design

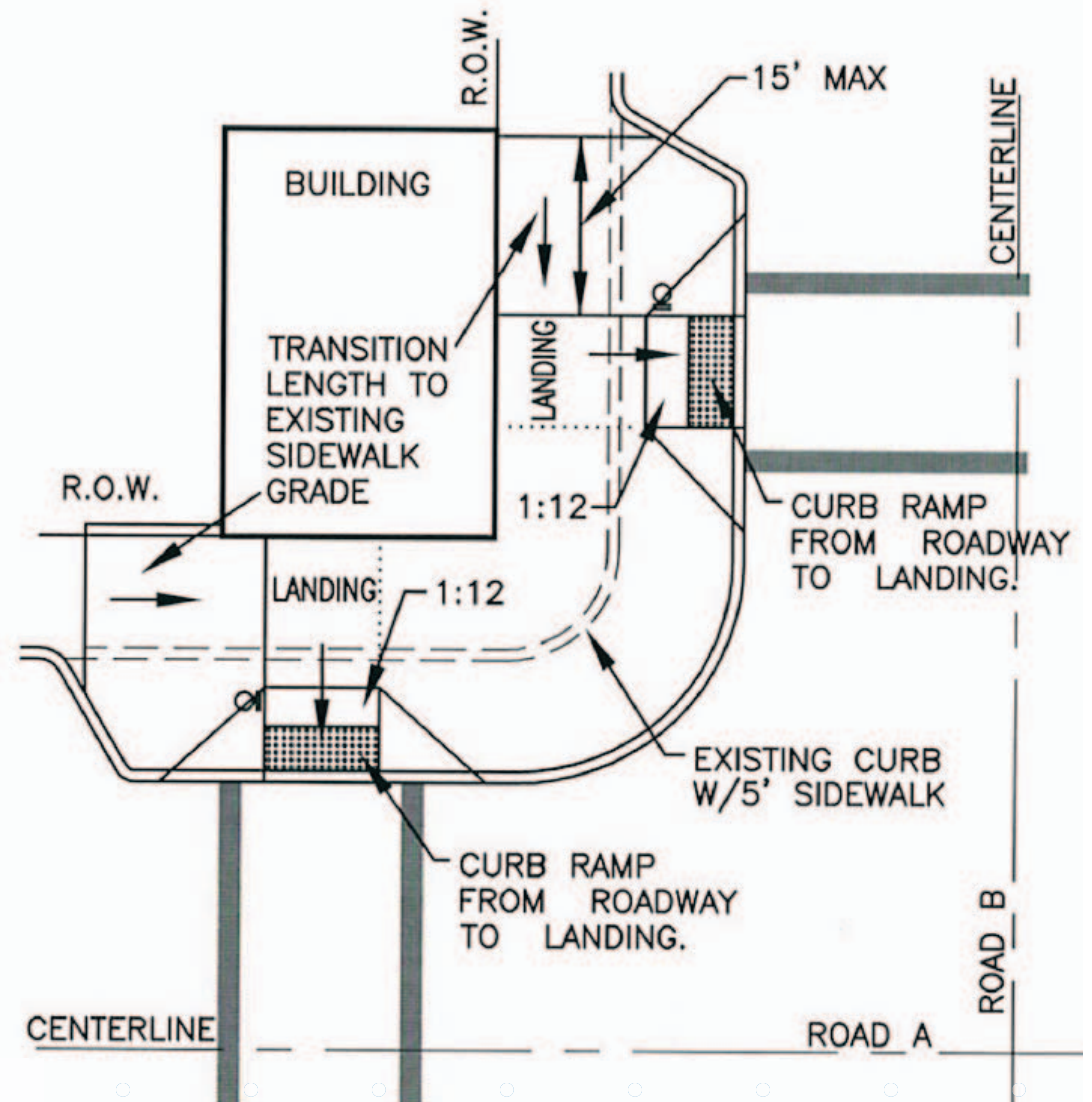
- Design Vehicle: Verify site specific needs
- Turning paths: Consider encroachment into other lanes



Source: Guide for the Planning, Design, and Operation of Pedestrian Facilities, AASHTO

# Intersection Design

- Bump-outs
  - Shorten crosswalks
  - Improve pedestrian visibility
  - Provide easier ADA accessibility
  - Create maintenance concerns



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# Maintenance



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# Maintenance



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# Design Example

- The project corridor is not homogeneous.
- Used a segmental approach.
- Different cross-sections were identified for each segment.



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# Existing 76<sup>th</sup> Street

- 7000 ADT - very straight flat street
- Neighborhood complaints of speeding
- Frequent driveways and cross streets





# Design Flexibility



## SECTION B | 76th Street (Alternative A)

## 75th/76th Streetscape



City of Richfield



Howard R. Green Company

# 76<sup>th</sup> Street Segment

- 2 lanes
- Off-street trail - On street bike lanes
- Narrowed lane widths



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# Design Details



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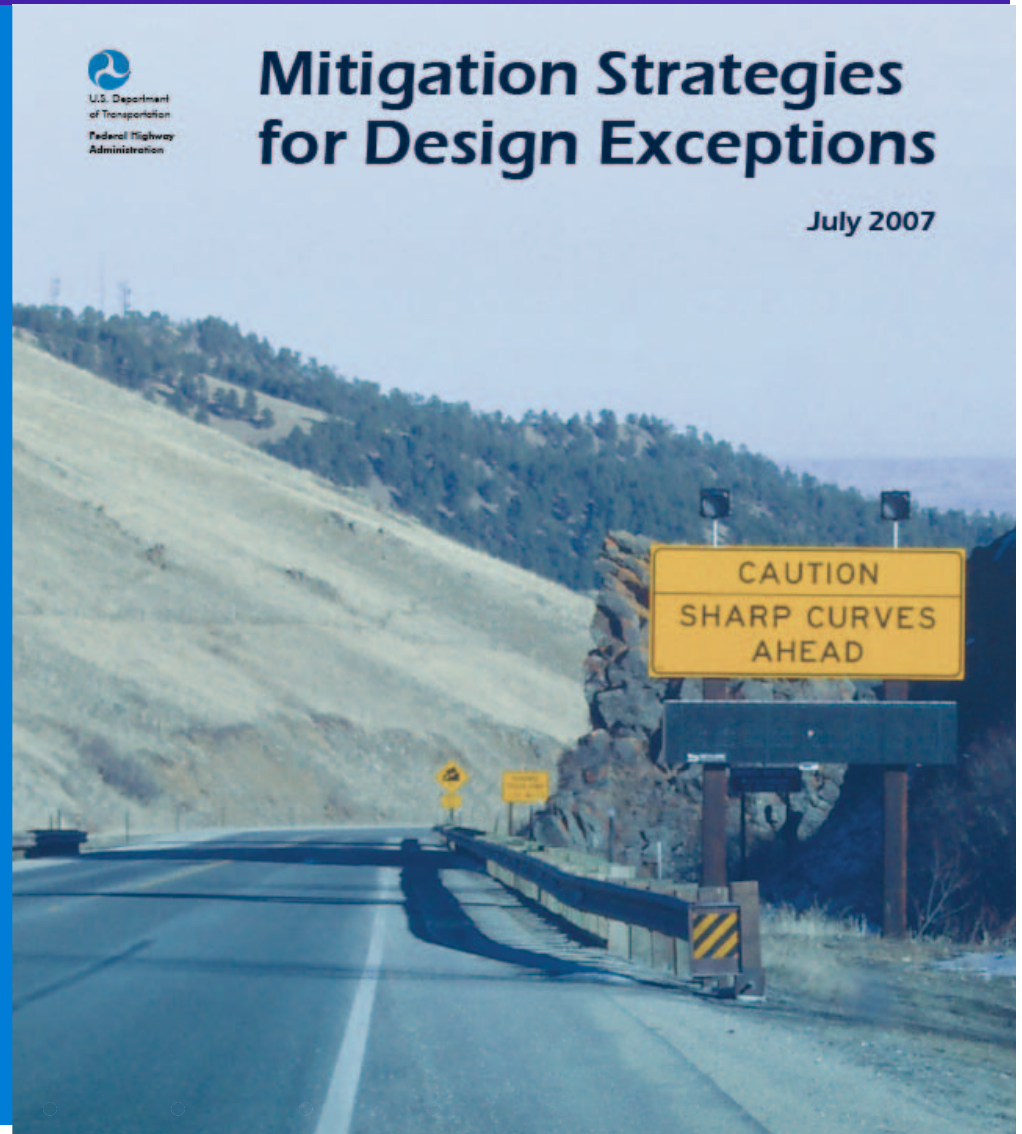
# Drainage Considerations



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# Design Exceptions

- Highly Recommended Resource



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## Design Exceptions

If the decision is made to go forward with a design exception, it is especially important that measures to reduce or eliminate the potential impacts be evaluated and, where appropriate, implemented. This guide presents and illustrates a variety of mitigation strategies, including real-world case studies from several States.

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# Tort Liability

1. Bring decisions you make under an umbrella of immunity
2. Document, document, document
3. Training – keep current
4. Think systematically
5. Maintain your system
6. Be more proactive about safety issues
7. Document decisions and the evaluation process
8. Consider interim measures
9. Be aware of, but not overly concerned about, tort liability

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# Tort Liability

- Document ALL critical design decision.
  - Why standard design was selected
  - How flexibility was used in a holistic context
  - Why Design Exception was justified



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## Session 8 Objectives

- What is a “Complete Street”

A street that is “acceptable” to ALL users

- Vehicles
- Transit
- Pedestrians
- Bicyclists
- Parking

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## Session 8 Objectives

- How we have been designing streets?

Designed for vehicles and *if possible*,  
accommodated other modes

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## Session 8 Objectives

- How we can design “Complete Streets”
  - Measure effectiveness for all modes
  - Consider off-peak operations
  - Use design flexibility
    - Targeted Speed
    - Design Vehicles
    - Design Details